Pass On Plastic: Community Attitudes and Behaviors Towards Single-Use Plastic Bags and the Impact of Local Government Legislation

A Thesis

Presented in Partial Fulfillment of the Requirements for the Degree of Master of Science with a

Major in Environmental Science

in the

College of Graduate Studies

University of Idaho

by

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December 2016

AUTHORIZATION TO SUBMIT THESIS

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ABSTRACT

This research explores discrepancies between the attitudes and behaviors of the community of Latah County, Idaho, towards disposable single-use plastic bags, and Idaho House Bill 372 (HB372). A survey was completed by 271 community members to assess their behaviors and attitudes towards plastic bag usage and legislation. Comparisons were drawn between survey participant responses based on their political affiliation, and it shows that although democratic participants had higher percentages in favor of both voluntary compliance methods as well as legislation restricting plastic bags, the majority republican respondents were also in favor of both. The beliefs and attitudes of all members surveyed in Latah County, despite political affiliation, were not consistent with the restrictions of HB 372. This research supports the idea that local government entities are more suited to support the attitudes and behaviors of communities suggests that restrictive legislation such as HB 372 may hinder desired progressive action.

ACKNOWLEDGEMENTS

There were several organizations and individuals that contributed to the success of this project. First, I would like to thank my major professor, advisor, and friend, Randy Brooks, for giving me the freedom to explore a topic that I am passionate about, and guiding me towards the successful completion of this project. Second, the University of Idaho Sustainability Center gave relentless support and motivation, and encouraged and promoted the Pass On Plastic survey on the University of Idaho Campus. Their partnership was invaluable and appreciated. Additionally, the Sustainability Center funded a mini grant project headed by Katelyn (Kate) Wilcox. Ms. Wilcox had a vision of spreading awareness of plastic consumption, pollution, and how it was effecting the natural environment. The Sustainability Center designed and funded 500 cotton reusable bags for distribution to students and community members to assist Kate in her outreach project. They also helped coordinate a free public film screening of the documentary- Plastic Paradise, which further assisted with public outreach and education. My partnership with Kate on her project and at events dramatically increased awareness of the Pass on Plastic project and raised awareness and participation in the survey.

Lastly, I would like to recognize the City of Moscow Sustainable Environment Commission for their overwhelming support for the Pass on Plastic project. The Commission helped develop the overall idea for the project and provided assistance in development and distribution of the survey.

DEDICATION

I could not have done the Pass on Plastic project without the support of my family, friends, and community. A special thank you goes to my partner, Daniel, my daughter, Makayla, my father, Tom, and my sister, Andrea. You have all gone above and beyond to support me throughout my journey. Your love and encouragement helped make this whole thing possible and I could not have done this without you. It is my hope that this research can encourage progressive action, leading to a more sustainable and fulfilling quality of life for future generations.

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CHAPTER 1: LITERATURE REVIEW

1.1 INTRODUCTION

Plastic- one of the 21st century's most widely utilized materials. It was commercialized with the envisioned potential to replace the usage of other materials due to its unique properties. However, the chemical composition of plastic also gives it unique properties that have caused it to become a global concern to environmental and human health. Plastic litter is continually accumulating at an alarming rate on landscapes and in waterways. Research shows that despite the many benefits plastic has brought to modern society, it is also starting to raise concern that is being recognized and combated by government agencies around the world.

1.1.1 Development and Commercialization of Plastic

Plastic was originally commercialized with the intent of replacing the use of materials such as wood, metal, and glass. Durability, versatility, reliability, and convenience have made plastic a popular material in nearly every industry in the marketplace (Thompson, Moore, Vom Saal, & Swan, 2009). Improved medical supplies, extended life of food, lightweight vehicles, and inexpensive footwear and clothing are just a few examples of how society has benefited from the integration of plastic products (Andrady & Neal, 2009). Plastic bags were introduced into retail stores in the 1970's, and by 1990 made up over half of the bags distributed at checkout stands (Petroski, 2003). Replacing or supplementing paper bags, plastic alternatives have a lightweight, compact, and flexible nature to them that allows convenient and time-saving solutions to shopping annoyances (Petroski, 2003). However, plastic bags have an estimated consumption rate of over 100 billion plastic bags per year used in the United States alone (Larsen & Venkova, 2014). High consumption rate combined with inappropriate care and disposal of the product has contributed to an unsustainable, increasing rate of plastic pollution and contamination to landscapes and waterways causing global environmental concern.

1.1.2 Plastic Pollution and its Effects

Plastic is a man-made synthetic material derived from an organic base, such as oil or natural gas (Morris & Chistensen, 2014). Its unique composition makes it resistant to

biodegradation. Rather, the material photodegrades. Photodegradation is the process of sunlight breaking apart molecular bonds from each other resulting in smaller and smaller pieces of the material. Unlike biodegradation, photodegradation does not break down the material back into its original separate organic base (Yousif & Haddad, 2013). Even plastics that are biodegradable take specific conditions and considerable time to break down causing their presence in the natural environment to have persistent lifecycles and harmful effects (Hopewell, Dvorak, & Kosior, 2009).

Over 30 million tons of plastic waste was generated in the United States in 2013, which made up over 12 percent of all municipal solid waste as reported by the United States Environmental Protection Agency (EPA). This is an increase from only 0.4 percent in 1960 (The United States Environmental Protection Agency, 2015). Common products consumed in the United States include cling wrap, sandwich bags, and plastic grocery bags. Lack of proper management of products has caused plastic to become litter that scatters throughout landscapes and waterways.

Table 1: Comparison of 1969 and 2009 Study Results: Visible Litter on Rural Interstates and Primary Roads [1] (Mid Atlantic Solid Waste Consultants, 2009)

Material	Change in Litter
Paper	-78.9%
Metal	-88.2%
Plastic	165.4%
Misc	13.1%
Glass	-86.4%
Total	-61.1%
Beverage Containers [2]	-7 4.4%

^[1] The results in this table are based on a comparison of the results of the 1969 and 2009 National Litter Studies. In order to enable reasonable comparisons, the 1969 Study data was statistically adjusted to capture only the first 15 feet of the right-of-way, and results were also normalized to account for the 50 percent growth in population that occurred from 1969 to 2008.

Reports go back over a decade on the harm plastic pollution has caused to oceans and marine life. The buoyancy of various plastic products has it floating or suspended at different depths in ocean waters. It is estimated that upwards of 35,000 tons of plastic contaminate the top surface layer of the oceans alone (Cózar, et. al., 2014). The color and variety of sizes and

^[2] Beverage containers were segregated in both the 1969 and 2009 Studies and are shown separately.

shapes of the pieces is commonly mistaken to be food by marine life and is consumed. Freshwater pollution may cause similar issues as marine pollution. A study conducted on the beaches of Lake Huron, Canada, measured levels of plastic pollution on the shores and showed that the quantity was comparable to that found on ocean shores (Yousif & Haddad, 2013). Freshwater contamination has also become a recognized issue in the United States, which has led to impact reports resulting in government agencies taking action to reduce plastic pollution.

Plastic pollution is not limited to waterways. Since the 1960's, plastic pollution seen on roadways has increased by over 160% (Table 1). According to the United Nations' Globally Harmonized System of Classification and Labeling of Chemicals, more than half of the chemicals used to make plastic can be toxic if absorbed or ingested (Rochman, 2013). Plastic materials act as a magnet for other pollutants in the environment. Toxins will attach themselves to the molecules and once ingested, stomach acid breaks the bond of those toxins to the plastic, which is then absorbed by the organisms' tissue (Barclay, 2013). Marine life has suffered greatly due to plastic contaminating ocean waters. "More than one million seabirds and 100,000 marine mammals die every year from ingestion or entanglement of plastics" (M.J., 2010). Marine life shows an increased rate of consumed plastic particles and the harmful effects of this are being realized around the world as food sources are depleting in both quantity and quality (Rochman, 2013). This has caused concern for animal welfare, biodiversity, and food source quality and security.

1.2 GOVERNANCE OF PLASTIC BAGS

It is undeniable that plastic has brought an array of benefits to modern society. However, as research supports, plastic also poses many concerns to the natural environment, animal and human health, and future wellbeing of global sustainability. In efforts to minimize negative effects of plastic, policies are increasing in popularity internationally, including local and sub-national policies being implemented throughout the United States. One commonly focused on product for legislation is the single-use disposable plastic carryout bag.

1.2.1 Why Plastic Bags?

Plastic bags make up an insignificant portion of municipal waste generated in the United States (Morris & Chistensen, 2014).

However, emphasis on plastic bag regulation has taken place for a variety of reasons. First, although nationally plastic bag waste generation is comparatively insignificant, it has high impacts on certain regains that raise concern regarding continued use of the



Figure 1. Waste Management Hierarchy. This figure shows the preferred methods of managing municipal waste generation, showing source reduction and reuse as the most effective method (EPA 2016).

products. Local efforts to research the effects of plastic bags in their area help determine if an ordinance regulating plastic bags in that jurisdictional area would be beneficial. The 2008 Anaconda River Trash Study revealed that plastic bags made up a high percentage of the litter found along the shores of running waterways that surround Washington, DC (Anaconda Watershed Society, 2008). This report resulted in the Anaconda River Clean Up and Protection Act of 2009 banning disposable plastic bag distribution and requiring a fee on other distributed disposable bags within the district with the intent to discourage use (District of Columbia Official Code, 2015).

Second, recycling plastic bags has not proven to be efficient, nor effective in reducing pollution. This is in part due to complex chemical compositions, unmanageable thin film, and high contamination resulting in the inability to recycle the majority of plastic bags (Waste Management, 2016). Additionally, research shows that less than 12% of plastics are recycled (United States Protection Agency, 2015). Even if plastic bags could readily be recycled, it is unlikely that an increase in recycling would be enough to create a significant decline in plastic waste and pollution. The EPA recommends source reduction as the most efficient method of reducing the amount of municipal waste generated (Figure 1). "Source reduction conserves resources and energy, usually costs less, and reduces marine debris" (EPA, 2016). The EPA

also specifically names legislation on reducing single-use disposable plastic bags as progressive action towards reducing packaging material waste generation (EPA, 2016).

Third, no infrastructure or technological implementations or advancements are needed to eliminate plastic bags from retail stores. Plastic bags were commercialized and integrated into the daily lives of consumers a relatively short time ago. Paper bags and reusable bags were used instead of plastic bags just half a century ago (see Chapter 1.1.1), and the infrastructure to accommodate those alternatives has not disappeared. Often, expensive, large-scale technological advancements need to be incorporated to make large-scale changes, but in the case of eliminating plastic bags, minimal resources would be needed.

1.2.2 Types of Plastic Bag Legislation

Hundreds of ordinances are in effect regarding plastic bags (see Appendix A). Variations in how regions implement regulation are unique approaches that are customized for the jurisdictional region they encompass. The current trends in regulation include plastic bag bans, fees, and taxes. Additionally, certain regions have implemented programs that encourage voluntary compliance instead of or in conjunction with government regulation through public outreach and education programs. Along with progressive action in the form of legislation or education, there is also a movement promoting the benefits of plastic bags and argues against any encouragement to reduce or discontinue usage.

Plastic Bag Bans

One of the popular approaches to government regulation on plastic consumption is prohibiting the distribution of plastic bags within the jurisdictional region. Some ordinances prohibit distribution of plastic bags, while others restrict certain types of plastic bags, or restrict only qualifying entities from distribution. The City of Chicago (Article XXIII) restricts stores from providing plastic carryout bags to customers (American Legal Publishing Corporation, 2013), while Seattle has banned plastic bags under 2.25 mil thick (Bureau of Planning and Sustainability, 2012). San Francisco's original ordinance restricted large grocery stores and pharmacies from distributing plastic bags in 2007, which was expanded in 2012 to incorporate additional retailer locations (Bureau of Planning and Sustainability, 2012).

Fees and Taxes

Implementing fees or taxes on bags is another route that government agencies commonly take. Ordinances may require distributors to charge consumers a small fee or tax, usually per bag, in order to distribute them. These fees or taxes are seen on plastic, paper, and reusable bags depending on the area (National Conference of State Legislatures, 2016). The funds generated by these ordinances go towards a variety of recipients including government agencies, non-profit organizations, research, recycling, and cleanup initiatives to name a few (S. Walter Packaging, 2016). Fees and taxes have been implemented as stand-alone ordinances as well as in conjunction with other restrictions such as bans or recycling regulations.

For example, the "Bring Your Own Bag Ordinance" of the City of Cambridge, Massachusetts, restricts the distribution of single-use plastic bags, while requiring a fee to be charged on alternative carryout bags distributed to consumers upon checkout. This ordinance is partnered with a third type of ordinance trend- public outreach (City of Cambridge, 2015).

Public Outreach

Public outreach is not always approached along with government enforcement but some ordinances have been passed that require it to be incorporated in some form. Outreach may include public education requirements, recycling ordinances, or incentive programs that are aimed towards making the public aware of the perceived problem with disposable plastic bag usage, and encouraging discontinued usage via means other than bans, fees, or taxes on plastic bags directly (Campbell & Watson, 2011).

The County of Los Angeles initially implemented a voluntary Single-Use Bag Reduction and Recycling Program and the Brag About Your Bag Campaign in 2008. Upon reevaluation of the campaign, it was realized that it was failing to meet the reduction goals of the region. The county continues the program; however, additional measures were taken and a plastic bag ban was subsequently imposed in 2010 (County of Los Angeles, 2010). Although the importance of public outreach should not be undermined, history suggests that it alone will not be enough to tackle the issues associated with plastic bag usage.

Anti-Plastic Bag Ban Movement

There are also several groups involved in a movement to stop regulations restricting plastic bags. NOVOLEXTM, a plastic bag manufacturing company with a large manufacturing plant in southern Idaho, is a member of The American Progressive Bag Alliance. As a member, the company serves as "the frontline defense against plastic bag bans and taxes nationwide." The alliance supports and promotes programs that educate the public and implement resources for reusing and recycling plastic, instead of reducing use (NOVOLEX, 2016). Although there is a considerable amount of progressive action taking place in the United States to reduce plastic bag usage, there are also efforts to fight ordinances and encourage continued use.

1.2.3 Plastic Bag Legislation and Trends in the United States

There are currently over 200 city and county ordinances in place regarding plastic bags in the United States alone (see Appendix A). The population of citizens who reside in areas with plastic bag ordinances has risen from less than one million in 2009 to over 35 million in 2015, with projections of over 50 million by the end of 2018 (Figure 2). The first ordinances were passed in 2009, and currently, there are ordinances passed to take effect as far out as 2018. Populations are estimated for years 2016, 2017, and 2018 based on currently passed ordinances and those numbers are expected to grow, as more ordinances are passed.

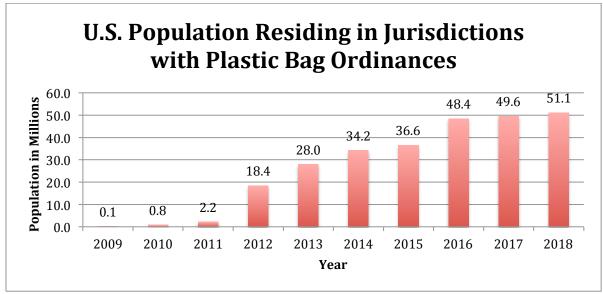


Figure 2. U.S. Population Residing in Jurisdictions with Plastic Bag Ordinances. The estimated population in the United States that resides in jurisdictional regions that have passed ordinances restricting the use or distribution of disposable plastic bags (see Appendix A for detailed data).

Table 2 shows a list of states that have passed ordinances restricting the use or distribution of plastic bags in some way. The chart is divided to categorize states by political affiliation, as well as if they have active ordinances. States listed with ordinances are those with one or more active ordinances restricting plastic bags. This list does not include preemptive bills as those ordinances prohibit regulation on plastic bags (National Conference of State Legislature, 2016).

Table 2. Political Affiliation of States With or Without Plastic Bag Ordinances.

Political Affiliation of States [1] With or Without Plastic Bag Ordinances [2]			
With Ordinances		Without Ordinances	
Democratic	Republican	Democratic	Republican
California	Alaska	Delaware	Alabama
Colorado	North Carolina	Florida	Arkansas
Connecticut	South Carolina	Iowa	Georgia
District of Columbia	Texas	Nevada	Idaho
Hawaii		New Hampshire	Indiana
Illinois		Ohio	Kansas
Maine		Pennsylvania	Kentucky
Maryland		Vermont	Louisiana
Massachusetts		Virginia	Mississippi
Michigan		West Virginia	Missouri
Minnesota		Wisconsin	Montana
New Jersey			Nebraska
New Mexico			North Dakota
New York			Oklahoma
Oregon			South Dakota
Rhode Island			Tennessee
Washington			Utah
			Wyoming

[1] Reference: (NBC News, 2016)
[2] Reference: Appendix A

It is not unlikely that regions tend to have similar political views over the years, and therefore affiliate with the same political party year after year. The specific political categorization in the table is from the 2012 presidential election. Seventy-five percent of states affiliated with voting republican in 2012 do not have plastic bag ordinances restricting

plastic bags, while only 42 percent of democratic states are without ordinances (Table 2). The results from the table suggest that predominantly republican areas are less likely to be in favor of plastic bag legislation.

1.2.4 Impact of Local Government Legislation

In the United States and around the world, the variation of plastic bag legislation- from recycling programs and requirements, to fees and bans, each is unique for that area of jurisdiction. Although some national ordinances are successfully in place, large-scale jurisdictional restrictions in the United States have not been successful thus far.

For example, in 2009, Bethel, Alaska, passed the state's first ordinance regarding plastic bags, banning them from the city. Two additional cities, Homer and Hooper Bay, passed ordinances in 2012, one placing restrictions while the other banned bags. Further, Fairbanks proposed an ordinance in 2009 that failed to pass. Finally, a state bill (HB1043) was proposed in 2012, which failed despite the state's successful local ordinances that are in place (S. Walter Packaging, 2016).

After over eighty-five local regulations or restrictions had been put in place in California, the state pushed for a statewide ordinance on single-use carryout plastic bags, which was passed in 2014. California Senate Bill 270 was passed with the intention of creating future regulation uniformity. Along with the co-benefits, this bill presented, it was also accompanied by concerns. One major opposition argument stated "[t]his bill eliminates the ability of a local government to exercise its own discretion based on the unique needs and business climate of each" (Padilla, 2014). California Senate Bill 270 was passed with an effective date of July 1, 2015. However, in February of 2014, enough signatures were gathered to force a referendum on the bill and require it to be put to a public vote (Padilla, 2014). This exemplifies how despite a high magnitude of local ordinances in effect throughout the state of California, a statewide bill was not effective in fitting the needs of the entirety of the region.

Local government development of plastic bag restrictions allows for customization of the ordinance, or lack of, in order to meet the needs and desires of local economy and citizens, and allows for flexibility to control changes over time. Several states have presented statewide ordinances, but the only successfully adopted policies to date have been city and countywide. Despite state trends supporting or opposing plastic bag ordinances (Table 2), challenges arise when attempting to create a policy that is sufficient for a large jurisdictional region, such as a statewide ban in California. As exemplified above, each jurisdictional region has different behaviors and attitudes towards plastic bags and legislation, making it challenging to gain significant support of citizens to successfully implement a policy covering a large region.

1.2.5 Introduction to Idaho House Bill 372

Despite how local government has proven to play a vital role in the progressive movement towards reducing or eliminating plastic waste and pollution, certain regions have placed regulations restricting local government agencies from passing regulation on plastic bags. The State of Idaho, specifically, has restricted all local government regulation of any type of auxiliary container, including plastic bags. In January 2016, Idaho House Bill 372 (HB 372) was first brought to the Idaho State Legislature and two months later was signed and passed. It took effect in July of that year.

"The purpose of this legislation is to ensure the uniform and prudent regulation of auxiliary containers. This law would require that any regulation or taxation of auxiliary containers be done by the legislature, not by individual political subdivisions of the state" (Kauffman & Patrick, n.d.).

HB 372 prohibits Idaho local government from passing regulation (prohibition, restriction, fee imposition, or taxation) on plastic bags (Idaho Legislature, 2016). The authors of the bill argue that local economy is sensitive to this type of regulation and that it could cause confusion if not a statewide implementation (Legislature of the State of Idaho, 2016). However, other states have encountered a lack of support for statewide legislation and local regulations have proven to be more understanding of local needs and have been more successful at passing and helping the jurisdictional region reach its goals.

Wood River High School Environmental Club, headed by Lex Shapiro (Robinson, 2011), attempted to push for a plastic bag ban in Hailey, Idaho, in 2011 (Koch, 2011). The ban was not passed; yet despite fighting an overwhelming monetary fight against Hilex Poly (a branch of NOVOLEX, with a large manufacturing plant in Southern Idaho), the high school students were able to get a 42 percent vote in support of the local ban (Robinson, 2011). Hilex

Poly fought the ban arguing, "Not only is it buying locally but it's really doing the best option for environmental stewardship" (Koch, 2011). The argument of Hilex Poly encouraging economical and environmental benefits by allowing plastic bags was negated by research showing that there is a low percentage of plastic bags distributed in Idaho that are supplied by Hilex Poly (Robinson, 2011). The situation in Hailey, Idaho, shows that there are residents of the state that support plastic bag legislation, and suggests that HB 372 is not inclusive in the attitudes of all regions.

As section 1.2.4 suggests, political affiliation differences may be associated with the support or opposition towards plastic bag regulation in a region. The state of Idaho typically reflects attitudes associated with the Republican Party. However, Hailey, Idaho, is located in Blaine County, which has historically associated with the Democratic Party (NBC News, 2016). Latah County has also historically affiliated with the Democratic Party (see Figure 3). This affiliation may reflect that HB 372 does not support the behaviors and attitudes of Latah County.

Idaho county results

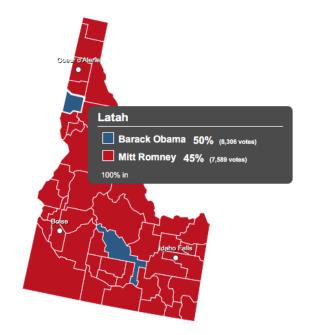


Figure 3. Latah county results. This map shows the breakdown of how individual counties voted in the 2012 presidential election. Although Idaho electoral votes went republican, as they historically do, Latah County had a democratic popular vote (NBC News, 2016).

1.3 STUDY RATIONALE

To gain an understanding of how Idaho House Bill 372 may affect local areas, it is important to gain information on how the public feels about the topic. Latah County, Idaho, is a historically democratically affiliated area and by surveying a sample of the local population, it will help provide an understanding the behaviors and attitudes residents have towards the usage and legislation of plastic bags and if they are consistent with predicted political trends.

1.4 STUDY OBJECTIVES

The objectives of this research were to: (1) survey a small representative sample of the population that resides in Latah County to obtain a better understanding of how the local population feels about plastic bag usage and pollution, and (2) examine the results of the survey and infer whether or not Idaho House Bill 372 infringes on or is inclusively representative of the beliefs of that population sample.

1.5 STUDY HYPOTHESES

The hypotheses of this study are: (1) that the sample population surveyed will have a strong opinion either for or against plastic bag usage and regulation, and (2) that certain inferences can be drawn about how Idaho House Bill 372 is going to affect Latah County in the future. The county has traditionally voted democrat while the majority of the state has leaned republican. It can be assumed that based on trends of plastic bag ordinances would be more popular and accepted in traditionally democratic regions. Therefore, it is predicted that Latah County would be in favor for plastic bag legislation and would not have opinions that correspond with Idaho House Bill 372.

CHAPTER 2: ATTITUDES AND BEHAVIORS SURVEY

2.1 INTRODUCTION

"The purpose of the survey is to produce statistics, that is, quantitative or numeric descriptions, about some aspects of the study population" (Fowler, 2013). Surveys can be used to fill information gaps that other research methods are unable to gather. The purpose of the Pass on Plastic survey was to gain information about the attitudes and behaviors that each individual respondent reflects and to recognize trends in information shared by a group of community members. The Pass on Plastic survey was conducted with the purpose of gathering information pertaining to the attitudes and behaviors of members of Latah County, Idaho, toward disposable single-use plastic bags. Trends in data concluded that the majority of community members agreed in their attitudes relating to environmental concern, voluntary compliance, and government regulation. Further analysis filtered responses comparing respondents with different political affiliation and income levels. It is then concluded that Idaho House Bill 372 (HB 372) is not representative of the members of Latah County and their attitudes towards reducing the usage of plastic bags. The Pass on Plastic survey allowed respondents to give specific information about their behavior, attitudes, and opinions towards plastic bags by asking a variety of questions that related to usage, legislation, and related concerns or benefits.

2.2 MATERIALS AND METHODS

2.2.1 Survey Design

In order to simplify gathering survey responses, collect and analyze data, and keep responses anonymous, an online host website was used to create and distribute the survey (www.surveymonkey.com). Dr. Randy Brooks, the University of Idaho, and the City of Moscow Sustainable Environment Commission reviewed the survey questions. Dr. Brooks provided insight on survey questions and ensured that all topic areas were covered for the purpose and goal of this survey. The University of Idaho International Review Board (IRB) reviewed the questions to ensure they were appropriate for research purposes and for the intended audience of the survey. Additionally, the survey was taken to the Sustainable Environment Commission board members for their feedback. The Commission assisted to

ensure questions were appropriate and covered areas of concern that the city had on the topic of plastic bag regulation and how it would affect the community.

The survey was open from April through October 2016, collecting responses from 401 people. However, responses were filtered by zip code for the purpose of obtaining data only pertaining to residents in Latah County, Idaho. Incorporated cities within Latah County include Moscow (county seat), Bovill, Deary, Genessee, Juliaetta, Kendrick, Onaway, Potlach, and Troy (Idaho, n.d.). Corresponding zip codes for those cities are 83843 and 83844, 83806, 83823, 83832, 83535, 83537, 83855, 83855, and 83871. A total of 271 responses matched the filtered zip code demographics (Appendix B). Those responses were used for the results and analyses. Additional filters were applied to the data to draw further conclusions (section 2.4).

2.2.2 Survey Questions

Question 1

The first survey question asked, "What type of bags do you use while shopping in your community?" This question was asked to get an understanding of how often the respondents claimed to use disposable plastic bags in comparison to alternatives. Results showed that reusable, paper, and disposable plastic bags were used at similar frequencies (Figure 4).

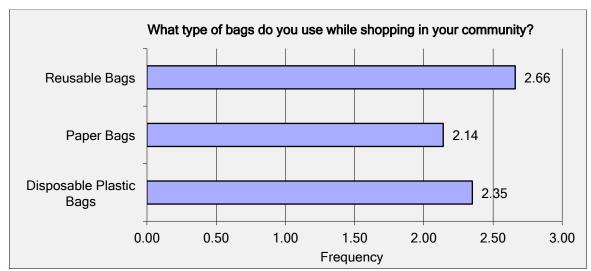


Figure 4. Question 1 Response Frequencies. "What type of bags do you use while shipping in your community?" Respondents answered that they use reusable, paper, and plastic bags at similar frequencies.

Question 2

Consumers who do not own their own reusable bags do not have many options besides using what is offered by the retailer to carry out their purchased goods. After asking what types of bags surveyors used, they were asked, "do you own any reusable bags?" This would help draw conclusions if people used bags that were provided by retailers if they did so because they did not own their own bags. Over 86% of respondents replied that they own reusable bags, however, only 24.6% of respondents replied to Question 1 stating that they use reusable bags all of the time.

Question 3

As stated in Chapter One, plastic waste generation and pollution are some of the reasons plastic usage raises environmental concern. The third survey question gathered information on how respondents use or dispose of plastic bags if they do use them. Respondents said they [initially] reuse the bags in some way more often than they recycle them or throw them away (Figure 5).

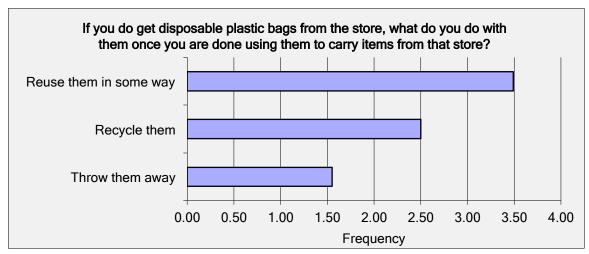


Figure 5. Question 3 Response Frequencies. "If you do get disposable plastic bags from the store, what do you do with them once you are doing using them to carry items from that store?" Respondents answered that they mostly reuse them in some way.

Question 4

After gathering an understanding of the plastic bag usage habits of the surveyors, it was important to ask how they felt about plastic bag usage. The majority of respondents, 250 of the 271, felt that it is important to reduce the use of plastics due to harmful environmental impacts on our environment (Figure 6).

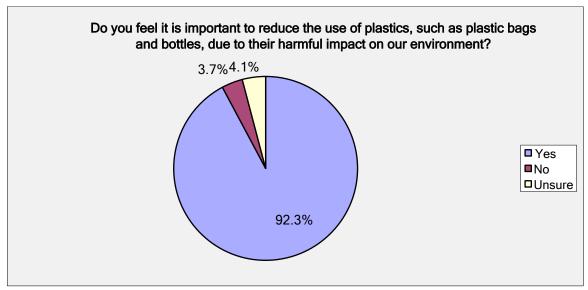
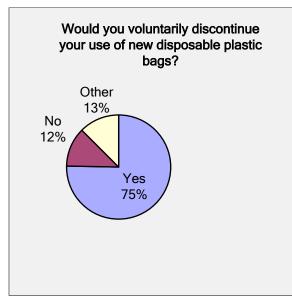


Figure 6. Question 4 Responses. "Do you feel it is important to reduce the use of plastics, such as plastic bags and bottles, due to their harmful impact on our environment?" Over 90% of respondents replied "Yes."

Information was gathered about if respondents thought reducing plastic waste is important, as well as understanding how they feel about different methods of reducing plastic waste. The following two questions were asked to get an understanding of how surveyors felt about voluntary compliance and government regulation reducing the consumption of plastic bags.

Question 5 & Question 6

Seventy-five percent of respondents replied "Yes" when asked if they would voluntarily discontinue their use of new disposable bags, and 82% said they would support a law banning disposable bags at retail stores if they provide an alternative method of transporting goods (Figure 7). This is significant because it suggests that the majority of Latah County residents would be in support of a plastic bag ordinance.



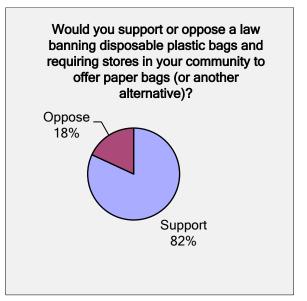


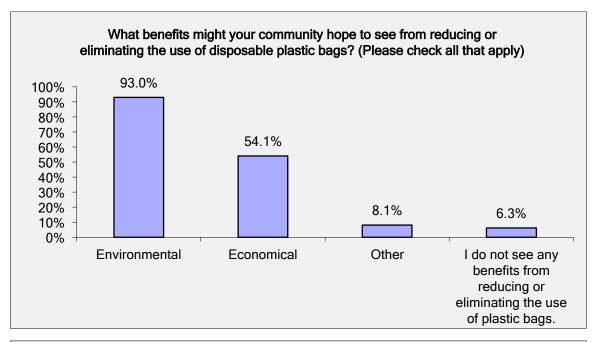
Figure 7. Voluntary Compliance Versus Legislation. Respondents were asked "Would you voluntarily discontinue your use of new disposable plastic bags?" and "Would you support or oppose a law banning disposable plastic bags and requiring stores in your community to offer paper bags (or another alternative)? The majority of respondents were in favor of both voluntary compliance and government legislation in efforts to reduce plastic bag usage.

Questions 7 & 8

The following two questions were asked to gather supplemental information of why respondents would favor or oppose reducing the use of plastic bags. Surveyors were asked what potential benefits or drawbacks their community might encounter from reducing or eliminating disposable plastic bags in categories such as environmental, economical, and social. The most popular responses predicted environmental benefits (93%), while not seeing any drawbacks (44.5%) from the reduction of plastic bags (Figure 8).

Demographics

Following the questions pertaining to plastic bags, surveyors were also asked to provide basic demographic information for comparison purposes. Information was gathered on zip code of residence, age, education level, occupational status, and political affiliation. Filters were applied to results using demographic information to further analyze results, which are discussed in Section 2.4.



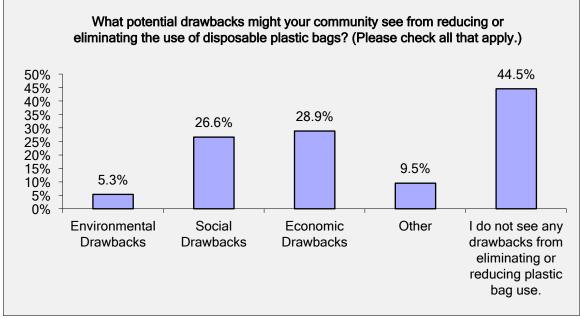


Figure 8. Perceptions of Benefits and Drawbacks. Respondents were asked if they perceived there to be any potential benefits of drawbacks of reducing or eliminating the use of disposable plastic bags in their community.

The most common responses saw environmental benefits and no drawbacks.

Additional Questions or Comments

Lastly, surveyors were given the opportunity to leave any additional comments or questions that they had regarding the topic at hand. Several comments noted that they reuse plastic bags for one reason or another and would have a hard time giving them up entirely. Additionally, numerous comments (see examples below) also clarify that the respondents

support legislative action, as well as public outreach and education, to eliminate the use of plastic bags in their community.

"I fully support education to increase awareness of the environmental consequences, and movements to reduce use of plastic bags, but do not believe it should be the role of the government to restrict the use of this product."

"I oppose charging people if they don't have their own bags, I think requiring paper is awesome though, my family is supported by the timber industry."

"I strongly support a plastic bag ban, and hope that efforts are made to overturn legislation preventing local communities from banning plastic bags."

2.3 RESULTS AND DISCUSSIONS

Survey results were analyzed using a variety of applied demographic filters using the software on the survey host website, www.surveymonkey.com. Results below show filtered responses based on respondents' political affiliation and household income.

2.3.1 Political Affiliation

The following results are filtered by political affiliation in order to view any trends in responses in the beliefs and attitudes of respondents regarding plastic bag consumption, legislation, and related environmental, social, and economic concerns. To view data categorized by political affiliation, results were filtered by how respondents answered: "[w]hat is your political affiliation?" The highest category of respondents affiliated with being democratic (42.1%) (Figure 9), which is consistent with the historical voting patterns of Latah County (Section 1.2.4).

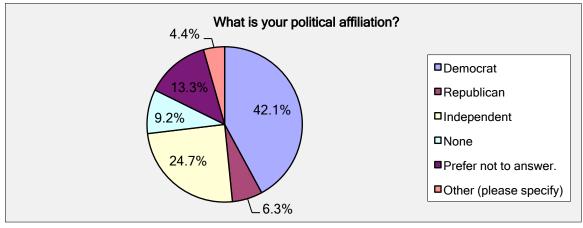


Figure 9. Political Affiliation of Respondents.

Political affiliation differences among respondents also showed differences in their attitudes and behaviors. Democratic survey respondents replied with a higher percentage than republicans in support for legislation of plastic bags (Figure 11) as well as when they were asked if they would voluntarily discontinue usage (Figure 10). These attitudes are consistent with how regions around the nation have voted on and passed plastic bag ordinances.

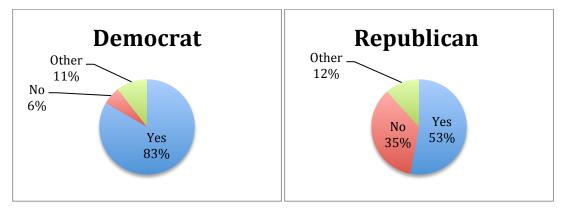


Figure 10. Political Affiliation and Voluntary Compliance. "Would you voluntarily discontinue your use of new disposable plastic bags?" The charts above show the percentage of democratic and republican affiliated respondents that replied "yes," "no," and "other."

HB 372 restricts local government agencies from taking legislative action against the usage of plastic bags, yet the survey results show that the community would likely be in favor of such legislation. Less than ten percent of democratic respondents would not support plastic bag legislation, and although one-third of the republican respondents would not support it, the majority of them answered that they would (Figure 11).

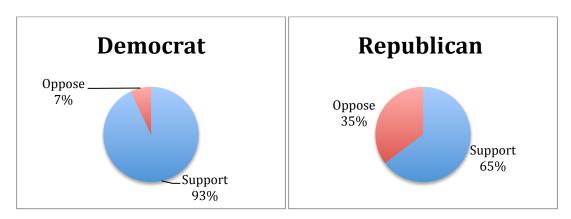


Figure 11. Political Affiliation and Legislation. "Would you support or oppose a law banning disposable plastic bags and requiring stores in your community to offer paper bags (or another alternative)?" The charts above show the percentage of democratic and republican affiliated respondents that replied "support," or "oppose."

These results suggest that although predominantly democratic areas may be more in favor for legislation, republican affiliates are not necessarily against government regulation of plastic bags. It is possible that there are additional factors unique to Latah County that influence residents' attitudes towards plastic bag usage while not relating to their political affiliation. When asked "[d]o you feel it is important to reduce the use of plastics, such as plastic bags and bottles, due to their harmful impact on our environment," the majority of respondents replied yes, regardless of political affiliation (Figure 12).

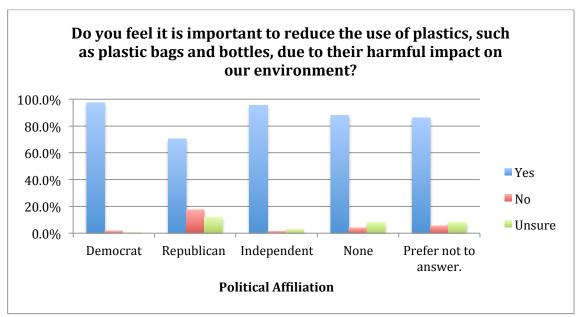


Figure 12. Political Affiliation and Importance of Reduction.

2.3.2 *Income*

The City of Moscow Sustainable Environment Commission voiced concern during their review of the Pass on Plastic project and survey, that plastic bag legislation could have more severe impacts on low-income community members. Figure 13 shows a breakdown of the household income of the survey respondents. The survey was open April 2016 through October 2016, so to avoid discrepancies between responses, participants were asked to choose a monetary range in which their household income was in last year.

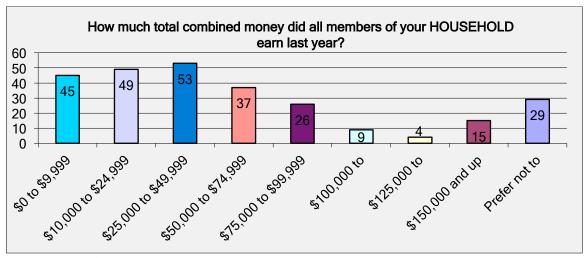


Figure 13. Household Income of Respondents. Respondents were asked to choose from a list of price ranges in which their household income was last year.

Studies around the globe, including Los Angeles, California, and Seattle, Washington, have shown that lower-income households are not more greatly impacted by plastic bag legislation (Campbell & Watson, 2011). Yet, several ordinances still have clauses included that specifically assist those who qualify for programs such as Medicaid, Medicare, Food Stamps, and WIC (S. Walter Packaging, 2016). Additionally, when members of Latah County were asked if they own reusable bags, the majority (regardless of income) responded that they do (Figure 14). This suggests that lower income households have access to alternative resources and would likely not be severely affected by restrictions on plastic bag distribution.

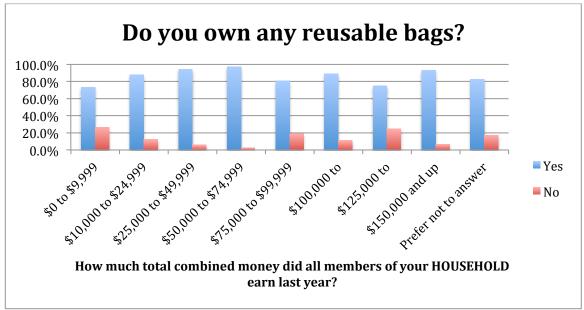


Figure 14. Household Income and Reusable Bags.

Despite the lack of evidence suggesting higher impacts on low-income residents, it was important to understand if there was a trending difference in how participants responded to the survey to show if they had varied opinions on the matter of plastic bags when compared to participants of higher income levels in the Latah County area. The results show that respondents of lower household income brackets have a high percentage of support for plastic bag legislation (Figure 15). This result supports that income does not necessarily reflect the attitudes that a person has towards the governance of plastic bags.

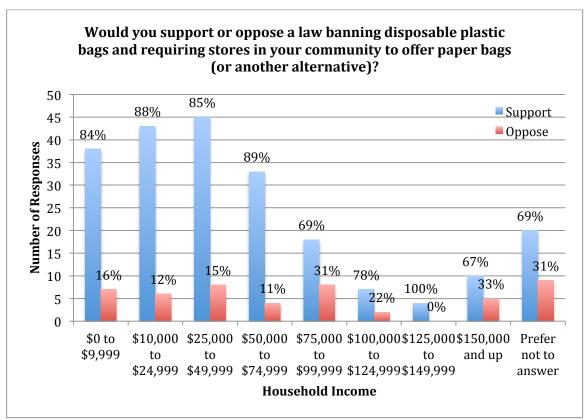


Figure 15. Household Income and Legislation.

2.4 CONCLUSIONS

When surveyed, Latah County respondents reported that they feel it is important to reduce plastic usage (92%), would voluntarily discontinue the use of plastic bags (75%), and support legislation restricting distribution of plastic bags in their community (82%). However, HB 372 restricts local government from enforcing any type of legislation in efforts to reduce or eliminate the use of plastic bags. The survey results suggest that the bill does not represent the attitudes of Latah County residents and therefore restricts their ability to take progressive action in the form of legislation. Additionally, when reviewing survey responses based on

political affiliation, it can be inferred that the community supports the reduction of plastic bag usage despite political affiliation. It was also found that lower-income households would unlikely be negatively affected by a legislative restriction on the distribution of plastic bags in Latah County.

2.5 FUTURE RESEARCH

While local legislation is currently not an option for Idaho, in Latah County voluntary compliance has support and incentives integrated into the community. For example, the Moscow Food Co-op rewards customers with 10 cents for every reusable bag they bring and use while shopping there. Customers can then choose if they would like that amount discounted from their bill or they can choose to donate it to a local cause (Moscow Food Co-op, 2016). The co-op also only offers paper bags for customers who do not have a reusable bag with them. More incentive programs and public outreach would help raise awareness and community support for voluntarily eliminating plastic bags in the community. With the Pass on Plastic survey showing a high response towards support of voluntary compliance in Latah County, success without legislation should not be ruled out.

Although voluntary action is an option, studies have shown that it is not as effective as government enforcement. After conducting research, the Seattle Public Utilities department concluded "some changes to consumer behavior should be expected by education alone, but the changes in consumption of disposable bags are likely to be modest if not combined with a ban or an advanced recovery fee, and the environmental benefits would be minimal" (Campbell & Watson, 2011). Two members of the Idaho State Legislature House representing the Latah County region (District 5) voted on Idaho House Bill 372 in the spring of 2016. the democratic representative voted "nay," while the republican representative voted "aye" (Idaho Legislature, 2016). Although these representatives voted in accordance with state political affiliation support or opposition trends, the Pass on Plastic survey results suggests regardless of political affiliation, members of Latah County would not be in support of legislation that restricted their local government from passing restrictions on the distribution of plastic bags. In the future, more extensive research on the attitudes and beliefs of residents may help ensure more accurate political representation. A larger-scale survey, gathering responses from a higher percentage of residents may produce different results than the small-scale Pass on

Plastic survey, but without future research, it cannot be concluded either way. Citizens are also encouraged to contact their political representatives to voice their opinions on matters such as HB 372 to increase the likelihood that the attitudes and beliefs are adequately being represented.

2.6 AUTHOR CONTRIBUTIONS

Danielle D. Gentry is the principal investigator and corresponding author. She conducted the survey responses collection, analyzed the results, and wrote the paper.

2.7 CONFLICTS OF INTEREST

The authors have no conflicts of interest.

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APPENDIX A: LIST OF PLASTIC BAG ORDINANCES IN THE UNITED STATES $^{\left[1\right]}$

		Ordinance	
State	Jurisdictional Region	Effective Year	Population [2]
California	Malibu	2009	12645
Connecticut	Westport	2009	26391
Hawaii	Kauai County	2009	67091
Alaska	Bethel	2010	6080
Alaska	Hooper Bay	2010	1093
District of Columbia	Washington	2010	601723
North Carolina	Currituck County	2010	23547
North Carolina	Dare County	2010	33920
North Carolina	Hyde County	2010	5810
Washington	Edmonds	2010	39709
California	Calabasas	2011	23058
California	Long Beach	2011	462257
Colorado	Telluride	2011	2325
Hawaii	Maui County	2011	154834
Maryland	Chestertown	2011	5252
Oregon	Portland	2011	583776
Texas	Brownsville	2011	175023
Texas	Fort Stockton	2011	8283
Alaska	Homer	2012	5003
California	Arroyo Grande	2012	
California	Atascadero	2012	
California	Fort Bragg	2012	7273
California	Grover Beach	2012	13156
California	Los Angeles County	2012	9818605
California	Marin County	2012	252409
California	Millbrae	2012	21532
California	Morro Bay	2012	10234
California	Ojai	2012	7461
California	Pasadena	2012	137122
California	Paso Robles	2012	
California	Pismo Beach	2012	7655
California	San Francisco	2012	805235
California	San Jose	2012	945942
California	San Luis Obispo	2012	45119
California	San Luis Obispo County	2012	45119
California	Santa Clara County	2012	1781642
California	Santa Monica	2012	89736
California	Solano County	2012	413344

California	Watsonville	2012	51199
Colorado	Aspen	2012	6658
Colorado	Cobondale	2012	
Colorado	Roaring Fork Valley	2012	
Maryland	Montgomery County	2012	971777
New York	East Hampton	2012	1083
New York	Rye	2012	15720
Texas	South Padre Island	2012	2816
Washington	Bainbridge Island	2012	23025
Washington	Bellingham	2012	80885
Washington	Port Townsend	2012	9113
Washington	Seattle	2012	608660
California	Alameda County	2013	1510271
California	Belmont	2013	25835
California	Berkley County	2013	
California	Brisbane	2013	4282
California	Burlingame	2013	28806
California	Capitola	2013	9918
California	Carmel By The Sea	2013	3722
California	Carpinteria	2013	13040
California	Colma	2013	97207
California	Corvallis	2013	
California	Culver City	2013	38883
California	Cupertino	2013	58302
California	Daly City	2013	101123
California	Dana Point	2013	33351
California	Dublin	2013	46036
California	East Palo Alto	2013	28155
California	Emeryville	2013	10080
California	Foster City	2013	30567
California	Fremont	2013	214089
California	Glendale	2013	191719
California	Half Moon Bay	2013	11324
California	Hayward	2013	144186
California	Laguna Beach	2013	22723
California	Livermore	2013	80968
California	Los Altos	2013	28976
California	Mendocino County	2013	894
California	Menlo Park	2013	32026
California	Mill Valley	2013	13903
California	Monterey	2013	27810

California	Morgan Hill City	2013	37882
California	Mountain View	2013	74066
California	Newark	2013	42573
California	Oakland	2013	390724
California	Pacifica	2013	37234
California	Palo Alto	2013	64403
California	Piedmont	2013	10667
California	Pleasanton	2013	70285
California	Portola Valley	2013	4353
California	Redwood City	2013	76815
California	San Bruno	2013	41114
California	San Carlos	2013	28406
California	San Leandro	2013	84950
California	San Mateo City	2013	718451
California	San Mateo County	2013	718451
California	Santa Cruz	2013	59946
California	South San Francisco	2013	63632
California	Sunnyvale	2013	140081
California	Ukiah County	2013	16075
California	Union City	2013	69515
California	West Hollywood	2013	34399
California	Woodside	2013	5287
Colorado	Boulder City	2013	97385
Colorado	Breckenridge	2013	4540
Illinois	Chicago	2013	2695598
Massachusetts	Brookline	2013	58732
New York	Larchmont	2013	5864
New York	Mamaroneck	2013	18929
Oregon	Corvallis	2013	54462
Oregon	Eugene	2013	156185
Rhode Island	Barrington	2013	
Texas	Austin	2013	790390
Texas	Freer	2013	2818
Texas	Kermit	2013	5708
Texas	Laguna Vista	2013	3117
Texas	Sunset Valley	2013	749
Washington	Issaquah	2013	30434
Washington	Mukilteo	2013	20254
Arizona	Bisbee	2014	5575
California	Arcata	2014	17231
California	Belvedere	2014	2068

California	Campbell	2014	39349
California	Cloverdale	2014	8618
California	Cotati	2014	7265
California	Davis City	2014	65622
California	El Cerrito	2014	23549
California	Healdsburgh	2014	11254
California	Los Alamos	2014	1890
California	Los Angeles City	2014	3792621
California	Los Gatos	2014	29413
California	Novato	2014	51904
California	Orcutt	2014	28905
California	Palm Springs	2014	44552
California	Petaluma	2014	57941
California	Pittsburg	2014	63264
California	Richmond	2014	103701
California	Rohnert Park	2014	40971
California	Salinas	2014	150441
California	San Pablo	2014	29139
California	San Rafael	2014	57713
California	Santa Barbara	2014	88410
California	Santa Rosa	2014	167815
California	Sausalito	2014	7061
California	Sebastopol	2014	7379
California	Sonoma City	2014	10648
California	Sonoma County	2014	483878
California	South Lake Tahoe	2014	21403
California	South Pasadena	2014	25619
California	Truckee	2014	16180
California	Walnut Creek	2014	64173
California	Windsor	2014	26801
Colorado	Durango	2014	16887
Hawaii	Hawaii County	2014	185079
Hawaii	Honolulu	2014	
Massachusetts	Great Barrington	2014	2231
Massachusetts	Manchester	2014	
New Mexico	Santa Fe	2014	67947
New York	Hastings on Hudson	2014	7849
Oregon	Ashland	2014	20078
Washington	Lacey	2014	42393
Washington	Mercer Island	2014	22699
Washington	Olympia	2014	46478

Washington	Shoreline	2014	53007
Washington	Thurston County	2014	252264
Washington	Tumwater	2014	17371
California	Calistoga	2015	5155
California	Chico	2015	86187
California	Encinitas	2015	59518
California	Fairfax	2015	7441
California	Grass Valley	2015	12860
California	Hercules	2015	24060
California	Indio	2015	76036
California	Manhattan Beach	2015	35135
California	Marina	2015	19718
California	Martinez	2015	35824
California	Monrovia	2015	36590
California	Mountain View	2015	74066
California	Nevada City	2015	3068
California	Pacific Grove	2015	15041
California	Pacifica	2015	37234
California	Pleasant Hill	2015	33152
California	Sacramento	2015	466488
Colorado	Nederland	2015	1445
Colorado	Vail	2015	5305
Hawaii	Oahu	2015	
Illinois	Evanston	2015	74486
Maine	Portland	2015	66194
Maine	South Portland	2015	25002
Maryland	Prince George County	2015	863420
Massachusetts	Marblehead	2015	19808
Massachusetts	Newburyport	2015	17416
Massachusetts	Provincetown	2015	2642
New Jersey	Longport	2015	895
New Mexico	Silver City	2015	10315
New York	New Paltz Village	2015	6818
Texas	Laredo	2015	236091
California	American Canyon City	2016	
California	Cathedral City	2016	51200
California	Hermosa Beach	2016	19506
California	Milpitas	2016	66790
California	Sacramento County	2016	1418788
California	San Diego	2016	1307402
California	Santa Barbara County	2016	423895

Maine	Falmouth	2016	1855
Maine	Freeport	2016	1485
Maine	Kennebunk	2016	1238
Maine	York	2016	3033
Maryland	Takoma Park	2016	16715
Massachusetts	Barnstable	2016	45193
Massachusetts	Bridgewater	2016	7841
Massachusetts	Cambridge	2016	105162
Massachusetts	Chatham	2016	1421
Massachusetts	Concord	2016	
Massachusetts	Falmouth	2016	3799
Massachusetts	Marwich	2016	
Massachusetts	Northampton	2016	28549
Massachusetts	Somerville	2016	75754
Massachusetts	Wellesly	2016	27982
New York	New York City	2016	8175133
New York	Patchogue Village	2016	11798
New York	Southampton	2016	3109
Oregon	Forest Grove	2016	21083
South Carolina	Isle of Palms	2016	4133
Texas	Port Aransas	2016	3480
California	Oceanside	2017	167086
Massachusetts	Chilmark	2017	
Massachusetts	Ipswich	2017	4222
Massachusetts	Lee	2017	2051
Massachusetts	Shrewbury	2017	
Massachusetts	Tisbury	2017	
Massachusetts	West Tisbury	2017	
Michigan	Washtenaw County	2017	344791
Minnesota	Minneapolis	2017	382578
New York	New Cassel	2017	14059
Texas	Eagle Pass	2017	26248
Washington	Tacoma	2017	198397
Colorado	Crested Butte	2018	1487
Massachusetts	Edgartown	2018	
Massachusetts	Framingham	2018	68318
New York	Suffolk County	2018	1493350
[1] Deferences (National Conf	arange of State Legislatures 2016)	(NOVOLEY 2016) as	nd (C. Walton

[1] References: (National Conference of State Legislatures, 2016), (NOVOLEX, 2016), and (S. Walter

Packaging, 2016)

[2] Reference: (United States Census 2010, 2010)

APPENDIX B: PASS ON PLASTIC SURVEY (FILTER: ZIP CODE)

What type of bags do you use while shopping in your community?						
Answer Options	Never	Sometimes	Often	All the time	Rating Average	Response Count
Disposable Plastic Bags	45	103	61	35	2.35	244
Paper Bags	37	139	48	11	2.14	235
Reusable Bags	38	72	80	62	2.66	252
Other (please specify)					16	
answered question						270
skipped question						1

Other (please specify)
my own backpack
I re use all kinds of different types of bags!
Carry stuff out w/o a bag
we almost always use reusables; only use plastic or paper if we forget our reusable bags
only rarely I will use a plastic bag. I will re-use them and/or use them to dispose of trash.
The only time I use paper or plastic is when I wasn't planning to go shopping and don't have my reusable bags with me.
Plastic bags when buying certain vegetables.
no bag
clothing bags
WOVEN STRAW MARKET BAGS
Sometimes it is a basket or carry the item in my hands
try to carry it w/o a bag
no bag
When I forget my reusable bags I tend to use paper over plastic
none
backpack!

Do you own any reusable bags?		
Answer Options	Response Percent	Response Count
Yes	86.7%	235
No	13.3%	36
	answered question	271
	skipped question	0

If you do get disposable plastic bags from the store, what do you do with them once you are done using them to carry items from that store?

Answer Options	Never	Sometimes	Often	Always	N/A	Rating Average	Response Count
Throw them away	99	67	8	5	6	1.55	185
Recycle them	47	48	64	41	10	2.50	210
Reuse them in some way	5	10	97	147	4	3.49	263
answered question					271		
skipped question					0		

Do you feel it is important to reduce the use of plastics, such as plastic bags and bottles, due to their harmful impact on our environment?

Answer Options	Response Percent	Response Count	
Yes	92.3%	250	
No	3.7%	10	
Unsure	4.1%	11	
	answered question	271	
	skipped question	0	

Would you voluntarily discontinue your use of new disposable plastic bags?

Answer Options	Response Percent	Response Count	
Yes	75.3%	204	
No	12.2%	33	
Other (please specify)	12.5%	34	
	answered question	271	
	skipped question	0	

Other (please specify)

I don't want to buy additional garbage can liners

it depends... usually I just reuse bags.

already have

trash bags in my bathroom, or to bring things to a friend's house that I don't expect back

Already do

Only at the grocery store; I use them to pick up dog poop

Only if a free alternative that I didn't have to remember to bring with me was offered

I find plastic bags useful in other areas (bike seat cover, small garbage sacks etc.) if there was an adequate replacement for these uses then probably.

I don't think we can discontinue them entirely. We need them, we (re)use them. They should be made so as to be biodegradable. The non-biodegradable ones should be banned. Period.

I have personal medical issues that require the use of a plastic bag for disposal purposes. Rather than buy the

even more plastically content trash bags, I use plastic bags my groceries come in. I wld hate to have to buy regular trash bags. I recycle those I can't use.

Please don't tell me what/how I must use these. I reuse them all the time!!

We would, but we would need another way to collect our garbage for the dumpster at our condo.

I use them to hold & dispose of my (minimal amout of) trash; instead of buying trash bags.

Voluntarily reduce use

I would like to see truely biodegradable plastic bags. I would reduse the number of plastic bags I use but if I discontinue getting plastic grocery bags I'd have to find an alternative for what I reuse them for. It would probable be plastic.

There are times when plastic is the best, realistic choice.

If I could find an alternative to line my garbage bin located under the kitchen sink, then I would gladly give them up.

I would reduce my use of them

I try to do so, but periodically completely forget my bags...I try to do paper bags. I've gotten in the habit of keeping a Costco, heavy duty box in the car to put things in when I don't use a plastic bag, but carry my items out to the car.

The only time I need plastic bags is for dog poop.

Na

Confusing question

we use them when purchasing bulk foods; haven't found a practical alternative

I would need another way to store trash from the kitchen and in my car. They're especially convenient for inside a car.

gotta have garbage bags... makes less sense to buy those brand new, and more sense to reuse Safeway bags. The new recycling program has let us cut waaaay back on garbage.

Because of my lifestyle (mostly not owning a car and being a student) it's really difficult for me to think of not ever using them. If a friend offers me a ride to the store at a convenient moment, I'm going to say yes and go regardless of if I have reusable bags on me.

I would consider cutting down the usage but I do use the plastic bags for other things often so I would not cut them out entirely.

Probably not only because I re-use them for cleaning the litter box. Completely discontinuing my use would mean spending money to buy, more than likely, disposable plastic bags (just "fancy" ones meant for litter or diaper bags). Which is essentially the same thing.

already doing this

I use them to scoop up used litter and dispose of litter.

Maybe!

If I had disposable bags, I would probably use them, but I also don't want to pay for them.

maybe

Would you support or oppose a law banning disposable plastic bags and requiring stores in your community to offer paper bags (or another alternative)?

Answer Options	Response Percent	Response Count
Support	81.9%	222
Oppose	18.1%	49
	answered question	271
	skipped question	0

What benefits might your community hope to see from reducing or eliminating the use of disposable plastic bags? (Please check all that apply)

Answer Options	Response Percent	Response Count
Environmental	93.0%	251
Economical	54.1%	146
Other	8.1%	22
I do not see any benefits from reducing or eliminating the use of plastic bags.	6.3%	17
Comments		30
	answered question	270
	skipped question	1

Comments

I think that banning plastic bags would cause a much larger increase in paper bags which would cause a bigger problem with deforestation .

I just think it promotes a down-to-earth and environmentally conscious culture. I love moscow for that reason.

bags are a huge cost in the short term for businesses and in the long term for comunities.

A sense of taking responsibility and working together to best approach the situation on Earth that we are faced with (and that we are co-creators of).

People have individual needs around the use of plastic bags. I do not favor either - or decisions. I think educating people about the use of plastics and getting people to reduce or eliminate their use of plastics by making life style changes is best.

Fewer plastic bags blowing around the community as litter would be a benefit.

I much prefer educating & rewarding citizens for conscientious use of our resources rather than MORE regulations.

I don't see a benefit specifically to the Palouse but it is a global issue and we need to have a mindset change:reduce toss-away items/packaging, increase reusable/recyclable/degradable items/ packaging.

It would make our area cleaner and more appealing visually

a major reduction in the trash bags flying through the air, adhered to the mud, caught in trees, etc.

Eliminating the use of disposable plastic begs would benefit the environment -- fewer bags would be produced and none would enter the landfill or be eaten by animals and it would save money is their production, disposal and recycling.

I think the economical gain would come from people buying reusable bags

Cities I've been to with plastic bag bans are a lot more aesthetically pleasing. Plastic bags in the wind, on fences and on the ground are really an eye sore, and a piece of litter we could really do without.

let's try continuing major educational efforts, with alternatives stressed, a very simplistic approach - maybe way too optimistic

Not in Moscow, there won't be any benefits.

Support Idaho Forestry!

In europe when you have to get a plastic bag you have to pay for it. Paying for it makes people aware that it has an impact and then people will bring their own the next time.

i don't think there is much economical benefit to the shopper but it doesn't hurt to have to figure out a new solution to a problem!

social as it CAN ACT AS AN EXAMPLE TO OTHERS

CAN ALSO LEAD TO FURTHER BEHAVIOR CHANGE IN TERMS OF REDUCING

it just seems like such a simple thing to do...even if people do their best to remember their reusable bags, they forget sometimes. When I lived in a town that banned plastic bags, I only forgot once...that's because I had to make multiple trips to my car to get all of my groceries home. It made an impression and I learned my lesson.

Social/community/cultural identity

Aesthetic, plastic bags stuck in trees and streams look terrible.

Furthering the awareness and education to those not currently up to date with the urgency of which our habits and materials need changing before the impact is irreversable.

It's our ethical obligation as citizens of the earth!

being more mindful!

Awareness of plastic impact on environment.

Our community could be a leader in the environmental movement! Eliminating plastic bags would make us so progressive and bring in excellent press for the University of Idaho as well as Moscow!

Paper bags would be so much better, please ban the plastic bags!

I think that reducing plastic bag use would create a market for reusable bags which is economically beneficial and would also help the environment

It would start a conversation about sustainability.

What potential drawbacks might your community see from reducing or eliminating the use of disposable plastic bags? (Please check all that apply.)

Answer Options	Response Percent	Response Count
Environmental Drawbacks	5.3%	14
Social Drawbacks	26.6%	70
Economic Drawbacks	28.9%	76
Other	9.5%	25
I do not see any drawbacks from eliminating or reducing plastic bag use.	44.5%	117
Comments		45
	answered question	263
	skipped question	8

Comments

Plastic bags tend to be stronger than paper bags and don't break nearly as often.

Worth it, however

I think there would be drawbacks, but I think caring about the environment more than it costs is important.

Only people complaining

People might get angry

Just as long as you can carry multiple paper bags like you can plastic, I don't see a problem. Some people have to walk they're groceries home, and most paper bag options at stores don't make that easy.

I use plastic bags as trash bags, so if they were all banned then I would have to buy trash bags from the store.

Bigger Business criticism

What will dog owners put poop in while out walking?

I always reuse them as trash can liners and the like.

The local food bank uses disposable bags to put food in for their customers. Not sure what the food bank would use instead of plastic bags.

I see limitations on people who are not informed of the harm wasted plastic bags have, and all of a sudden they can't use plastic bags. What would they do?

We all know the damage done to the environment because of all that plastic that is EVERYWHERE. It's time to do something. NOW.

convenience of something we've gotten used to. Plastic bags can be easier to re-use in some situations.

I often buy bulk groceries-- grains, gorp, etc. It would be very inconvenient and messy to substitute paper bags and impossible to use reusable bags for this purpose.

People might begin buying more plastic trashbags. People with babies and diapers, people with incontinence and other medical issues wld need a way of disposing w bodily products without contaminating homes and trash systems. People who are low income wld need support to obtain reusable bags.

Substantial convenience and ease of use drawbacks

convenience, limitation of personal choice

The question is confusing the issue by combining reducing/eliminating with regulating; they are two

separate issues, as I have described above.

If everybody switches to using paper bags, more trees will be cut down. Better to use the European model: don't offer any free bags. If someone doesn't have a reusable bag with them, they can either take one of the used cardboard boxes the store makes available or buy a reusable bag at the checkout.

Most common reuse is to pick up after dog on walk. The appeal is that it is disposable and bag shaped. If a more environmentally friendly version of the same disposable bag were a cheap option I woul prefer that.

I have been told theft in grocery stores has increased in communities with plastic bag bans. Don't know if it is substantiated.

Inconvenience and endless "b*tching" about environmentalist by a few people.

It is very convenient to use cloth bags (or other reusable bags) and they are much stronger!

If using more paper than using more trees and processing more trees. Yes renewable resource but consider the processing.

My main use of disposable plastic bags involves grocery shopping, I've had paper bags rip open numerous times when dry, if it's raining it is even worse. I had plastic bags rip open only a few times and being wet doesn't affect them. I think plastic bags which break down quickly when exposed to the elements, U.V. etc. would be a better alternative to eliminating them. I do however use reusable bags at the farmers' market and I am not opposed th using them for other shopping.

I would need to find an alternative for picking up dog poop.

The companies might throw a fit but they'll get over it

aint nobody gonna give me orders, thats the problem with big gummint nowadays

Lifestyle drawbacks. It will be very difficult for lower-middle to lower income people to drink water and eat food.

Increased governmental control, reduction of free choice

might end up with more road side garbage...

PEOPLE MAY FEEL THEY WILL HAVE TO BUY OTHER PLASTIC BAGS TO REPLACE GROCERY SACKS.

bags can be useful, but probably not to balance good of eliminating

maybe economic for stores that use paper bags right now as they are cheaper

People may have judgements toward those not using reusable bags but that doesn't help the problem any. When you do that it only further deters people from wanting to their part. I hope that people will see how easy it is to bring your own bag and that it's not just a trend for some but a way of life.

convenience

Cut ties with plastic bag distributors will hurt plastic and petrochemical companies, which must be the next trend in our global economy

People probably wouldn't be happy to have to change

Plastic bag companies will go out of business

I'm sure there are some, but I don't know what they are this early

There is a plastic bag manufacturer in Idaho that provides a lot of employment that might go away without plastic bag sales.

People would have to think twice about how their actions impact the planet! Oh no!

I feel like a lot of people would be really annoyed until they got used to it. I feel that once they got used to it then they would enjoy the use of reusable bags.

People are so used to plastic bags it would take some getting used to but it definitely worth it

What is your zip code of residence?		
Answer Options	Response Count	
	271	
answered question	271	
skipped question	0	

What is your age?		
Answer Options	Response Count	
	269	
answered question	269	
skipped question	2	

What is the highest level of school you have completed or the highest degree you have received? Answer Ontions Response Percent Response Count

Answer Options	Response Percent	Response Count
Less than high school degree	0.8%	2
High school degree or equivalent (e.g., GED)	5.3%	14
Some college but no degree	32.0%	85
Associate degree	7.5%	20
Bachelor degree	30.5%	81
Graduate degree	24.1%	64
	answered question	266
	skipped question	5

15

29

267

How much total combined money did all members of your HOUSEHOLD earn last year?		
Answer Options	Response Percent	Response Count
\$0 to \$9,999	16.9%	45
\$10,000 to \$24,999	18.4%	49
\$25,000 to \$49,999	19.9%	53
\$50,000 to \$74,999	13.9%	37
\$75,000 to \$99,999	9.7%	26
\$100,000 to \$124,999	3.4%	9
\$125,000 to \$149,999	1.5%	4

5.6%

10.9%

answered question

skipped question

Which best describes your current occupation status? (If you are enrolled as a FULL-TIME student and employed, please select student.)

\$150,000 and up

Prefer not to answer

Answer Options	Response Percent	Response Count
Employed for wages	21.9%	59
Self-employed	3.0%	8
Homemaker	1.1%	3
Management	4.1%	11
Government	4.1%	11
Student	48.7%	131
Retired	11.9%	32
Homemaker	0.7%	2
Unemployed	0.7%	2
Other (please specify)	3.7%	10
	answered question	269
	skipped question	2

Other (please specify)
full-time UI employee
Phd student and instructor
Volunteer and contract work
recycling center
AmeriCorps
16 credit student and I work part time, with volunteer hours
Student and 2 part time jobs
university employee
Non profit employee

What is your political affiliation?		
Answer Options	Response Percent	Response Count
Democrat	42.1%	114
Republican	6.3%	17
Independent	24.7%	67
None	9.2%	25
Prefer not to answer.	13.3%	36
Other (please specify)	4.4%	12
	answered question	271
	skipped question	0

Other (please specify)
far left libertarian/anarchist
Libertarian
fuck you
way left
I do no affiliate. Always select the best available candidate for each unique position.
Green Party and socialist
Centrist
I don't think in terms of political parties.
Right Wing Democrat
UK
Bernie Sanders
liberal independent/registered democrat

Do you have any additional questions or comments regarding plastic bags?		
Answer Options	Response Count	
	65	
answered question	65	
skipped question	206	

Response Text

When I suggest people to stop using plastic bags, the response is always that they use them on trash cans at home, so they want them in order to save money on buying plastic bags for that purpose.

Regarding the use of plastic bottles I think that it is insane the amount of garbage produced. People need to change it.

Thank You

N/A

Neat

I use plastic bags for dog waste but otherwise would use a reusable when shopping

Thank you for looking at this!

Spread the word on the recyclability of bags AND RECEIPTS! Not all of them are recyclable

Reducing bags would be difficult because People are dependent on them to a high degree

No

Our household uses the plastic bags for so many different uses. We use them for storage, trash bags, disposing of cat litter, Dog messes and even to hold our fresh caught fish, and fresh hunted animals. It is cheaper to reuse them for other purposes than to continuously purchase special plastic bags for those items. When we get an overabundance of them we will put them in the recycling bin.

I think an incentive program will find greater support in Moscow than an outright ban

I understand that a city in Idaho (Jerome?) is a major manufacturer of plastic bags, which makes our state legislature reluctant to pass a law allowing cities to create their own plastic bag bans. It seems that money overrides the environment among our politicians.

I enjoy reusing plastic grocery bags as small garbage can liners. This does put them in landfills, but at least they were used twice, and the ones I don't use, I recycle. I am fairly forgetful so it would take a lot of habit-forming to remember to grab reusable bags for shopping when I left the house, or even the car.

Is paper really better than plastic, with all the chemicals that go into paper making?

I think it is good to help the community recognize that we don't need to depend on plastic bags for shopping, but i think there needs to be an awareness brought to those who may not particularly care before a strict rule is passed on banning plastic entirely. I think it can be gradual and not forced.

This is one small thing to change to undo the damage done to the environment. It's totally painless, it doesn't cost anything. JUST DO IT.

Is there any type of bag that is or can be made from recycled materials? What would be used for vegetable bags at stores? Would people still buy plastic garbage bags (which I never buy)?

I recycle all plastic bags unless they've been contaminated.

It seems that education and practical solutions (eg, making reusable bags widely available at little or no cost) will help people change their mind set and personal habits more than a one size fits all mandate.

Taking away these bags is a bad idea. Not only is it an increased inconvenience, it will result in increased costs at stores. It is already nearly impossible to live comfortably. Who needs added expense?

Use of these bags should be an individual decision -- not a rule or law. Please do not do this!! And, yes, I recycle, but this should be an option, not a requirement.

What is holding up the transition to biodegradable 'plastic' (starch-based)?

I always hated plastic bags until 1 day when I changed a light bulb in my pantry on an inadequate stool and I tipped off the stool and was landed safely all because of a bag of plastic bags that served to cushion my fall. So, although I prefer reusable bags, I have respect for that plastic bag pillow!

I'm so glad you are doing this. I've been trying to eliminate plastic from my life as much as possible. Plastic grocery bags and food storage containers can easily be avoided; produce bags and lunch baggies are harder to replace.

The issue for me is convenience. Both to get my items home and to reuse the bags for dirty work later. I recycle the rest.

I have been told that ecologically plastic grocery bags have a lower impact than the plastic grocery bags. So are you not increasing the ecological impact of the area if you ban plastic bags but require stores to provide paper bags?

Try to get rid of them!

Replacing plastic with paper is not a solution. We need to reduce our use of paper as well.

I hates 'em!

I would miss having some plastic bags because I use them for cat litter disposal and lining my kitchen trash can.

Nope - good luck!

I have used cloth bags for at least 30 years and I would be thrilled to see plastic bags banned!

I strongly support a plastic bag ban, and hope that efforts are made to overturn legislation preventing local communities from banning plastic bags.

I oppose charging people if they don't have their own bags, I think requiring paper is awesome though, my family is supported by the timber industry.

In my chemistry 101 class, after our major exams the professor would do a informative class section the next day of class. Students didn't have to go, but the topics discussed were really interesting. One has always stuck with me. The chemistry behind and the affects plastic v paper bags. You should look into your research how paper bags are actually worse and more tough on the environment then plastic. Sure plastic doesn't decompose for thousands of years and has some serious effects in the ecosystem, but paper requires the cutting down of trees, gas and oil used in almost every aspect from harnessing materials, transportation and even production of creating paper bags. That lecture was quite some time

ago but there are thousands of articles talking about the two. Hope that added some perspective and feedback.

the film was a real eye-opener, nicely edited to make its point

I fully support education to increase awareness of the environmental consequences, and movements to reduce use of plastic bags, but do not believe it should be the role of the government to restrict the use of this product.

i just wish we could start by stopping all production of new bags. stop the insanity

In the Netherlands I would get charged about a Euro for a single plastic bag.

BAN THEM. PERIOD!

BAN THEM

no, thanks

Despite this completely ridiculous law, I hope that we can come up with a way for the stores in Moscow to just opt out of supplying plastic bags to their customers. Or at least maybe charge for them? I'll be curious to hear what your survey finds!

try optional non-use before law

Nope

Lets be progressive like Hawaii and ban plastic bag use!!!!!!

Charge \$0.05 for plastic bags.

none

I think that it would be of great environmental benefit to ban plastic bags. I would like to see it done in this state!

Let's do this!

I find it odd that you are asking about political affiliation and income...it seems odd. Thanks.

thanks for spreading awareness!

Plastic is definitely a menance to the society. We all should contribute to reduce the use of Plastic Bags and for the same cause I do and I will continue to refuse use them.

Government should ban plastic bags and produce and promote more eco friendly bags manufacturers

I hope this gets implemented in the Moscow community.

In some European countries, they simply charge for plastic bags.

the revolution is upon us.

Thanks you for doing this statistical survey.

Keep up the good work with bringing this issue to the public!

Nope

SAY NO TO PLASTIC!!

I would love to help!

I love the Idea of plastic bag bans, they are trying to work on one in my home town too. I think they are great

NO

I believe that people would use reusable bags if they are the right kind and they think they are attractive. For example, it is more convenient to have reusable bags that compact so you can keep them in a purse, car, or book bag. Part of the problem is that folks go to the store unplanned (example: after work people stop at the store for dinner). When they do this they might not have their reusable bag unless they have a compatible one in their purse or car.